

AGENDA TRANSMITTAL FORM


To: **Board of Supervisors**

Date: April 5, 2017

From: Greg Gillott
(Department Head - please type)

Phone Ext. 366

<input checked="" type="checkbox"/>	Regular Agenda
<input type="checkbox"/>	Consent Agenda
<input type="checkbox"/>	Blue Slip
<input type="checkbox"/>	Closed Session
Meeting Date Requested:	
<u>04/11/17</u>	

Department Head Signature 

Agenda Title: Extension of Urgency Ordinance Regarding Marijuana Related Activities

Summary: (Provide detailed summary of the purpose of this item; attach additional page if necessary)
 Discussion and possible action regarding extension of an urgency ordinance regarding marijuana cultivation and related activities, in light of the passage of Proposition 64 by voters.

Recommendation/Requested Action: _____

Fiscal Impacts (attach budget transfer form if appropriate) _____

Staffing Impacts _____

Is a 4/5ths vote required? Yes <input type="checkbox"/> No <input type="checkbox"/>	Contract Attached: Yes <input type="checkbox"/> No <input type="checkbox"/> N/A <input type="checkbox"/> Resolution Attached: Yes <input type="checkbox"/> No <input type="checkbox"/> N/A <input type="checkbox"/> Ordinance Attached: Yes <input type="checkbox"/> No <input type="checkbox"/> N/A <input type="checkbox"/> Comments: _____
Committee Review? N/A <input type="checkbox"/> Name: _____ Committee Recommendation: _____	

Request Reviewed by:

Chairman _____	Counsel <u>GG</u>
Auditor <u>JOR</u>	GSA Director <u>Hop</u>
CAO <u>AL</u>	Risk Management _____

Distribution Instructions: (Inter-Departmental Only, the requesting Department is responsible for distribution outside County Departments)

FOR CLERK USE ONLY

Meeting Date <u>4-11-17</u>	Time _____	Item # <u>14</u>
Board Action: Approved Yes ___ No ___	Unanimous Vote: Yes ___ No ___	
Ayes: _____	Resolution _____	Ordinance _____
Noes: _____	Resolution _____	Ordinance _____
Absent: _____	Comments: _____	Other: _____

Distributed on _____	A new ATF is required from _____ Department	I hereby certify this is a true and correct copy of action(s) taken and entered into the official records of the Amador County Board of Supervisors.
Completed by _____	For meeting of _____	ATTEST: _____ Clerk or Deputy Board Clerk



GREGORY G. GILLOTT
County Counsel

JENNIFER K. MAGEE, DEPUTY
GRACE L. PAK, DEPUTY
ANGELA R. CREACH, PARALEGAL
JULIE BROWN, LEGAL SECRETARY

STAFF REPORT

TO: Board of Supervisors

FROM: Gregory Gillott, County Counsel
Grace Pak, Deputy County Counsel

DATE: April 5, 2017

RE: Extension of Interim Urgency Ordinance re Marijuana Cultivation and Related Activities

RECOMMENDATION:

Adopt an extension of the Interim Urgency Ordinance, which was originally approved by the Board on February 28, 2017, temporarily prohibiting commercial nonmedical marijuana activity and outdoor cultivation of nonmedical marijuana on the grounds of a private residence, within the unincorporated area of Amador County to the full extent authorized under State law.

BACKGROUND:

Pursuant Government Code section 65858, on February 28, 2017, the Board of Supervisors adopted an Interim Urgency Ordinance that temporarily prohibited commercial nonmedical marijuana activity and outdoor cultivation of nonmedical marijuana on the grounds of a private residence, within the unincorporated area of Amador County to the full extent authorized under State law. By statute, that original Interim Urgency Ordinance expires 45 days from the date of its adoption (which would be April 14th), but may be extended for an additional 10 months and 15 days by a 4/5ths vote following a noticed public hearing.

On November 8, 2016, the voters of the State of California enacted Proposition 64, known as the Control, Regulate and Tax Adult Use of Marijuana Act (the "AUMA"), which establishes a comprehensive system to legalize, control, and regulate the cultivation, processing, manufacture, distribution, testing, and sale of nonmedical marijuana for use by adults 21 years and older. In Amador County, 51.91% of voters rejected proposition 64.

Existing County Code already prohibits commercial cultivation of medical marijuana and related activities, but does allow, with certain limitations, qualified patients and caregivers to

STAFF REPORT

TO: Board of Supervisors
DATE: April 5, 2017
PAGE: 2
RE: Proposition 64 and County Marijuana Regulation Issues

cultivate medical marijuana. The additional uses authorized by proposition 64 are not addressed and the purpose of the Interim Urgency Ordinance (and this Extension) is to avoid the immediate threat to the public health, safety, and welfare which will result from unregulated, commercial, nonmedical marijuana activity and outdoor cultivation for personal use and to allow the Board sufficient time to study and consider local regulation of nonmedical marijuana activity.

AN INTERIM URGENCY ORDINANCE OF THE BOARD OF SUPERVISORS OF THE COUNTY OF AMADOR PROHIBITING COMMERCIAL NONMEDICAL MARIJUANA ACTIVITES AND OUTDOOR CULTIVATION OF NONMEDICAL MARIJUANA WITHIN UNINCORPORATED AMADOR COUNTY

The Board of Supervisors of the County of Amador ordains as follows:

SECTION 1. FINDINGS RELATED TO URGENCY. The Board of Supervisors finds and declares as follows:

A. On November 8, 2016, California voters passed Proposition 64, the “Adult Use of Marijuana Act” (“AUMA”), which establishes a comprehensive regulatory scheme to legalize, control and regulate the cultivation, processing, manufacture, distribution, testing and sale of non-medical marijuana for use by adults 21 years and older.

B. The AUMA creates a state licensing system which will authorize businesses to legally cultivate, manufacture, process, store, distribute, transport and sell nonmedical marijuana and marijuana products with such licenses to be issued by the state no later than January 1, 2018, unless it violates the provisions of any local ordinances or regulations.

C. The AUMA permits a county to enforce reasonable regulations for the cultivation of nonmedical marijuana for personal use, including prohibiting outdoor cultivation and banning nonmedical commercial marijuana activities.

D. Significant concerns regarding the negative effects to the health, safety, and welfare of the public from unregulated medical and nonmedical marijuana activities include increased crime and associated violence, the nuisance presented by the strong odor of marijuana plants as they begin to flower to neighboring properties and the risk of burglary or robbery posed by the smell which can alert persons to the location of the valuable plants, as well as, the adverse environmental impacts from cultivation practices. In 2014, there was a robbery and attempted murder associated with a marijuana processing operation in Plymouth and in 2016, there was a marijuana related home invasion robbery. In neighboring Calaveras County, there has been a substantial increase in marijuana related crimes since the adoption of their 2016 urgency ordinance which allowed commercial medical marijuana cultivation and other uses.

E. There is an immediate need to prevent unregulated nonmedical marijuana grows and activities in the County, which has the potential to impact the health, safety, aesthetic, and community welfare of residents and businesses and this interim ordinance is necessary to prevent the potential for nonmedical outdoor marijuana cultivation to be grandfathered in the unincorporated areas of the County.

F. Regarding medical marijuana, Chapters 19.84 and 19.86 of the Amador County Code already prohibit medical marijuana dispensaries and commercial marijuana activities including cultivation, distribution, manufacture, nurseries, and laboratories, respectively.

G. The Federal Controlled Substances Act (21 USC §§ 801 et seq.) classifies marijuana as a Schedule I Drug, which is defined as a drug or other substance that has a high potential for abuse, that has no currently accepted medical use in treatment in the United States, and that has not been accepted as safe for use under medical supervision. The Federal Controlled Substances Act makes it unlawful, under federal law, for any person to cultivate, manufacture, distribute or dispense, transport, or possess with intent to manufacture, distribute or dispense, marijuana. The Federal Controlled Substance Act does not exempt the cultivation, manufacture, distribution, dispensation, transportation, or possession of marijuana for medical purposes.

H. The California Attorney General's August 2008 Guidelines for the Security and Non-Diversion of Marijuana Grown for Medical Use recognizes that the cultivation or other concentrations of marijuana in locations without adequate security increases the risk that surrounding homes or businesses may be negatively impacted by nuisance activity such as loitering or crime.

I. With respect to nonmedical marijuana activities authorized by AUMA, the Board of Supervisors finds that they present a current and immediate threat to the public health, safety, or welfare of Amador County residents until additional staff review has been completed and any necessary local regulations or code revisions have been adopted and made effective. It is the intent of this Ordinance to prohibit nonmedical marijuana activities to the fullest extent permitted by State law.

SECTION 2. DEFINITIONS.

For purposes of this Ordinance, the following words and phrases have the following meanings:

A. "Indoor cultivation" shall mean cultivation inside a private residence or inside a fully enclosed and secure accessory structure to a private residence in accordance with Health and Safety Code section 11362.2(b)(2).

B. "Marijuana" shall mean both "marijuana" as defined in Health and Safety Code section 11018 and "marijuana products" as defined in Health and Safety Code section 11018.1

C. "Medical marijuana" shall mean marijuana used for medical purposes in accordance with Health and Safety Code section 11362.7 et seq.

D. "Nonmedical" or "recreational" marijuana shall mean marijuana not used for medical purposes in accordance with Health and Safety Code section 11362.7 et seq.

E. "Outdoor cultivation" shall mean any cultivation that is not defined as indoor cultivation in Health and Safety Code section 11362.2(b)(2).

F. "Private residence" shall mean "private residence" as defined in Health and

Safety Code section 11362.2(b)(5).

SECTION 3. PROHIBITED USES.

A. Any commercial or industrial use involving marijuana including but not limited to manufacture, processing, laboratory testing, labeling, storing, wholesale, distribution and retail is prohibited in all zoning districts in unincorporated Amador County.

B. Outdoor planting, cultivating, harvesting, drying, curing, or processing of marijuana plants for nonmedical use is prohibited in all zoning districts in unincorporated Amador County.

SECTION 4. EXEMPTIONS.

A. Indoor planting, cultivation, harvesting, drying, or processing of marijuana plants for nonmedical use is limited to six (6) or fewer plants per private residence at one time and must be entirely for the personal use of a resident who is twenty-one (21) years of age or older.

B. This Ordinance does not affect the rights of individuals as established by State law to possess or use medical marijuana subject to a valid doctor's recommendation.

C. It is not a violation of this Ordinance for any person employed by a licensed marijuana delivery service to travel on public roads within unincorporated areas of the County for the purpose of delivering marijuana to persons located in a city or county where the delivery of marijuana is not prohibited.

SECTION 5. STATEMENT OF URGENCY

The Amador County Board of Supervisors finds that there is a current and immediate threat to the public safety, health and welfare of the County that requires the enactment of a prohibition on nonmedical marijuana activities as set forth in Section 1 of this Ordinance.

SECTION 6. SEVERABILITY

If any provision of this Ordinance is declared to be invalid, unlawful or unconstitutional by a court of competent jurisdiction, such invalidity, unlawfulness, or unconstitutionality shall not affect other ordinance provisions provided that they can be implemented without the invalid provision and severed from the remaining provisions of this Ordinance.

SECTION 7. CEQA.

This Ordinance is not subject to the California Environmental Quality Act (“CEQA”) pursuant to sections 15060(c)(2) and 15061(b)(3). In addition to the foregoing general exemptions, the following categorical exemptions apply: sections 15308 and 15321.

SECTION 8. EFFECTIVE DATE

This Ordinance shall take effect immediately upon passage by a four-fifths vote of the Board of Supervisors based upon the findings that this Ordinance is adopted pursuant to California Government Code section 65858 for the protection of the public safety, health, and welfare and shall remain in effect for forty-five (45) days from the date of its adoption unless extended pursuant to Government Code section 65858. The Clerk of the Board is hereby directed to publish this Ordinance as required by law.

The foregoing ordinance was duly passed and adopted by the Board of Supervisors of the County of Amador at a regular meeting thereof, held on the _____ day of April 2017, by the following vote:

AYES:

NOES:

ABSENT:

RICHARD FORSTER
Chairman, Board of Supervisors

ATTEST:

JENNIFER BURNS, Clerk of the
Board of Supervisors, Amador County,
California

TO AMADOR LEDGER-DISPATCH FOR PUBLICATION ON March 31, 2017 – 1/8 PAGE AD PLEASE!!!

NOTICE OF PUBLIC HEARING

NOTICE IS HEREBY GIVEN the BOARD OF SUPERVISORS of the COUNTY OF AMADOR, State of California, will hold a public hearing to consider extending Ordinance No. 1766 adopted by the Board of Supervisors on February 28, 2017 as an urgency ordinance prohibiting commercial nonmedical marijuana activity and outdoor cultivation of nonmedical marijuana on the grounds of a private residence within unincorporated Amador County to the fullest extent authorized under state law. The purpose of an urgency ordinance is to prohibit, for a specified period of time, an activity that may conflict with a contemplated zoning proposal while the County considers/studies the matter.

Said public hearing to consider extending Ordinance No. 1766 for an additional 10 months and 15 days (i.e., until February 26, 2018) as allowed pursuant to Govt. Code Section 65858, will be held in the Board of Supervisors Chambers at the County Administration Center, 810 Court St., Jackson, on **Tuesday, April 11, 2017 at 10:30 a.m.** or as soon thereafter as can be heard. This action is exempt from the California Environmental Quality Act (CEQA) as it is a regulatory matter prohibiting an activity and therefore has no impact on the environment.

In the near future, the County will be conducting meetings with an ad hoc committee to consider developing permanent regulations for this activity. Anyone interested in being notified of these meetings should contact the Amador Co. Planning Dept., 810 Court St., Jackson, CA 95642, (209) 223-6380. Also, contact the Planning Dept. if you would like more information, or to review the urgency ordinance in its entirety.

(AFFIDAVIT OF PUBLICATION, PLEASE)